Message Text

CONFIDENTIAL

PAGE 01 STATE 131650 ORIGIN ARA-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 IO-13 /075 R

DRAFTED BY USOAS:MDION:NR

APPROVED BY S THE SECRETARY

L/ARA -FARMSTRONG

USOAS - REWHITE

ARA - WHLUERS

ARA/MEX - HLANE

D/HA - MSCHNEIDER

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P 080135Z JUN 77 FM SECSTATE WASHDC TO AMEMBASSY MEXICO PRIORITY

CONFIDENTIAL STATE 131650

E.O. 11652: GDS

TAGS: OAS, HR

SUBJECT: LETTER TO FONMIN ON MAIN ISSUES AT OASGA

1. IN HIS MEETING WITH FONMIN ROEL ON MAY 26, THE SECRETARY AND ROEL DISCUSSED TWO IMPORTANT ISSUES IN INTER-AMERICAN RELATIONS, HUMAN RIGHTS AND REFORM OF THE OAS. THE SECRETARY SAID WE WOULD MAKE PROPOSALS ON EACH AT THE OASGA IN GRENADA AND PROMISED FONMIN ROEL A LETTER DETAILING OUR VIEWS IN ADVANCE OF THE JUNE 14 MEETING. FOLLOWING IS TEXT OF SECRETARY'S LETTER:

2. DEAR SANTIAGO:

IT WAS A PLEASURE TO HAVE YOU BACK IN WASHINGTON. I BELIEVE CONFIDENTIAL

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WE HAVE PUT IN MOTION THE PROCESS OUR PRESIDENTS ADVOCATED THE LAST TIME YOU WERE HERE. I ALSO THINK THAT OUR EXCHANGE OF VIEWS ON THE OAS WAS USEFUL AND, AS PROMISED, AM SENDING YOU THE THOUGHTS I WILL PUT BEFORE THE GENERAL ASSEMBLY ON HUMAN RIGHTS AND REFORM OF THE OAS.

THE CARTER ADMINISTRATION'S EMPHASIS ON HUMAN RIGHTS HAS

CLEARLY TROUBLED MANY GOVERNMENTS OF THE HEMISPHERE. SOME HAVE CHARACTERIZED OUR CONCERN AS INTERFERENCE IN THEIR

INTERNAL AFFAIRS. WE BELIEVE THAT A VARIETY OF UN AND OAS TREATIES AND DECLARATIONS ON HUMAN RIGHTS GIVE INTERNATION-AL SANCTION TO OUR CONCERN. EVEN SO, WE ARE CONVINCED THAT, TO THE EXTENT POSSIBLE, ACTION IN THIS AREA SHOULD BE MULTILATERAL IN NATURE.

WE BELIEVE THE MOST PRACTICAL MULTILATERAL MEANS FOR PROMOTING HUMAN RIGHTS IN THE HEMISPHERE IS TO STRENGTHEN THE INTER-AMERICAN HUMAN RIGHTS COMMISSION. IF THIS ISSUE IS TO BE ADDRESSED SUCCESSFULLY IN A MULTILATERAL FORUM, THE IAHRC NEEDS MORE FUNDS AND PERSONNEL TO HANDLE ITS MOUNTING CASELOAD. GOVERNMENTS SHOULD COOPERATE MORE CLOSELY WITH THE IAHRC. SPECIFICALLY, THEY SHOULD PERMIT ON SITE VISITS THAT WOULD REMOVE CHARGES FROM THE ARENA OF PARTISAN PROPAGANDA.

WITHOUT SUCH STEPS, BILATERAL RELATIONS ARE BOUND TO SUFFER WHEN STATES COMMITTED TO HUMAN RIGHTS TAKE ACTION TO UPHOLD A COMMON TRADITION. THE US HAS NO INTEREST IN CONFRONTATION, BUT IF THE MULTILATERAL MACHINERY OF THE OAS REMAINS HOBBLED, WE WOULD BE FACED WITH TAKING ACTIONS ON A BILATERAL BASIS ONLY.

IN OUR OPINION, IT IS A CONTRADICTION FOR STATES TO ASSERT THAT UNILATERAL EXPRESSIONS OF CONCERN ARE INTERVENTION AND THEN TO FRUSTRATE THE WORK OF A MULTILATERAL CONFIDENTIAL

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BODY THEY HAVE THEMSELVES HELPED TO ESTABLISH. THE US WILL THEREFORE ANNOUNCE AT GRENADA THAT WE ARE PREPARED TO EXTEND AUTHORIZATION TO THE IAHRC TO INVESTIGATE CHARGES OF ABUSE IN OUR TERRITORY. WE HOPE OTHER STATES WILL CONSIDER DOING LIKEWISE.

WE HAVE A NUMBER OF OTHER THOUGHTS ON HOW WE MIGHT EXPAND INTERNATIONAL INVOLVEMENT IN PROMOTING HUMAN RIGHTS. WE COULD:

- -- BROADEN THE MANDATE OF THE INTER-AMERICAN JURIDICAL COMMITTEE TO STUDY PENAL CODES AND PRISON CONDITIONS IN OAS MEMBER STATES. THIS WOULD EXPAND THE SCOPE OF HUMAN RIGHTS ACTIVITIES IN THE ORGANIZATION BY INVOLVING ONE OF THE LESS ACTIVE ENTITIES WHILE NOT DIVERTING THE IAHRC INTO MORE SPECIFICALLY JURIDICAL STUDIES.
- -- SEEK AGREEMENT OF THE INTER-AMERICAN BAR ASSOCIATION TO SPONSOR ADDITIONAL SEMINARS AND CONFERENCES ON HUMAN

RIGHTS PROBLEMS IN THIS HEMISPHERE IN CONJUNCTION WITH THE OAS

-- DISCUSS

WHETHER THE OAS OR THE INTER-AMERICAN HUMAN RIGHTS COMMISSION MIGHT PLAY A MORE ACTIVE ROLE IN THE SETTLE-MENT AND MOVEMENT OF POLITICAL REFUGEES.

I WOULD VALUE YOUR REACTIONS TO THESE PROPOSALS AND, INDEED, YOUR COUNSEL ON HOW TO STRENGTHEN THE MULTI-LATERAL PURSUIT OF HUMAN RIGHTS BY JOINT ACTION AT GRENADA. MEXICO IS AS COMMITTED TO THE CAUSE OF HUMAN RIGHTS AS ANY COUNTRY OF THIS HEMISPHERE AND COULD CONTRIBUTE MUCH TO THE SOLUTION OF THIS SENSITIVE INTER-AMERICAN PROBLEM. WOULD IT BE POSSIBLE, AS A GESTURE OF SUPPORT FOR THE IAHRC, FOR YOU TO ENDORSE THE "RIGHT OF VISIT" CONCEPT AT GRENADA AS WE PROPOSE TO DO?

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REFORM OF THE INTER-AMERICAN SYSTEM IS THE OTHER OAS TOPIC WE DISCUSSED ON MAY 26. WE ARE BOTH AWARE THAT THE SYSTEM IS IN NEARLY TOTAL DISARRAY, DESPITE FOUR YEARS OF EFFORTS AT REFORM. REVISION OF THE TIAR (RIO TREATY) WAS A SOLID ACHIEVEMENT, FOR WHICH MEXICO, AND PARTICULARLY AMBASSADOR DE LA COLINA, CAN TAKE GREAT CREDIT, BUT THE DRAFT OAS CHARTER IS INADEQUATE IN EVERY SENSE. ABOVE ALL, IT FAILS TO ACHIEVE THE THOROUGHGOING MODERNIZATION OF THE ORGANIZATION THAT ALL OF US HOPED TO SEE.

AT THE SANTIAGO GENERAL ASSEMBLY, WHICH MEXICO DID NOT ATTEND, OUR DELEGATION MADE A SERIES OF SUGGESTIONS FOR RESTRUCTURING. I HAVE SINCE REVIEWED THEM CAREFULLY. I HOPE YOU WILL ALSO BE ABLE TO CONSIDER THEM. EXCEPT FOR THE IDEA TO DISBAND ALL THREE COUNCILS, IT SEEMS TO ME, THAT MOST ARE STILL VALID PROPOSALS. THE PERMANENT COUNCIL IS IN THEORY A VALUABLE ENTITY IN THE INTER-AMERICAN SYSTEM AND SHOULD PROBABLY BE STRENGTHENED, PERHAPS BY ABSORBING THE FUNCTIONS OF THE ECONOMIC/SOCIAL COUNCIL AND THE EDUCATION/SCIENCE/CULTURE COUNCIL. ALL THREE ARE GENERALLY PRESIDED OVER BY THE SAME REPRESENTATIVES NOW AND MERGER WOULD END NEEDLESS DUPLICATION.

MY GOVERNMENT'S SUGGESTION FOR REDUCING ITS SHARE OF THE ASSESSED BUDGET FROM 66 TO 49 IS PART OF OUR DESIRE TO SEE A REANALYSIS OF THE OAS FINANCING. AN UPWARD REVISION OF QUOTAS, OVER A PERIOD OF FIVE OR MORE

YEARS, WOULD STRENGTHEN MEMBER STATES' IDENTIFICATION

WITH THE ORGANIZATION, END COMPLAINTS OF U.S. PREPONDER-ANCE, AND MIGHT EVEN PROVIDE A MECHANISM FOR DEALING WITH THE THREATENED INFLUX OF MINI-STATES. BY ESTABLISHING SOME FORM OF ASSOCIATE STATE MEMBERSHIP, PERHAPS WITHOUT ANY ASSESSED CONTRIBUTION, WE MIGHT SUCCEED IN PRESERVING CONFIDENTIAL

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A REALISTIC VOTING BALANCE IN THE OAS. AT THE SAME TIME, WE SHOULD DO AWAY WITH THE BAR TO MEMBERSHIP STIPULATED IN CHARTER ARTICLE 8, DISCRIMINATING AGAINST AMERICAN STATES HAVING BORDER DISPUTES WITH A CURRENT OAS MEMBER.

I WOULD APPRECIATE VERY MUCH YOUR THOUGHTS ON THESE IDEAS.

(SIGNED) CYRUS VANCE

3. ACTION REQUESTED: IF EMBASSY PERCEIVES NO OBJECTION, PLEASE TYPE AND DELIVER SECRETARY'S LETTER TO FONMIN ROEL.

VANCE

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INFO OCT-01 ISO-00 /015 R

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DRAFTED BY: USOAS: MDION:MCH APPROVED BY: USOAS: REWHITE

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O 081800Z JUN 77

FM SECSTATE WASHDC

TO AMCONSUL RECIFE IMMEDIATE AMEMBASSY BOGOTA IMMEDIATE

CONFIDENTIAL STATE 131650

FOR TODMAN FROM WHITE

FOLLOWING REPEAT STATE 131650 ACTION MEXICO JUNE 08.

QUOTE CONFIDENTIAL STATE 131650

E.O. 11652: GDS

TAGS: OAS, HR

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(SIGNED) CYRUS VANCE

3. ACTION REQUESTED: IF EMBASSY PERCEIVES NO OBJECTION,

PLEASE TYPE AND DELIVER SECRETARY'S LETTER TO FONMIN ROEL.

VANCE UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X

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Control Number: n/a

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Disposition Comment: 25 YEAR REVIEW

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Disposition Reason:
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Office: ORIGIN ARA

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Subject: LETTER TO FONMIN ON MAIN ISSUES AT OASGA

TAGS: PORG, PSDC, SHUM, MX, US, OAS, (VANCE, CYRUS R), (ROEL GARCIA, SANTIAGO),

To: MEXICO Type: TE

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